# TRANSPORT REFORM AND REHABILITATION CENTER

LOAN NO.7741-GE (THIRD EAST-WEST HIGHWAY IMPROVEMENT PROJECT)

Special Purpose Project Financial Statements

For the Year Ended 31 December 2015

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# STATEMENT OF MANAGEMENT'S RESPONSIBILITIES FOR THE PREPARATION AND APPROVAL OF THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015

Management of the Third East-West Highway Improvement Project (the "Project") implemented by the Transport Reform and Rehabilitation Center ("TRRC") is responsible for the preparation of the special purpose project financial statements that present fairly the financial position of the Project as at 31 December 2015, and its sources and uses of funds and movement in special account for the year ended 31 December 2015, in compliance with the Cash Basis International Public Sector Accounting Standard, Financial Reporting under the Cash Basis of Accounting ("IPSAS – Cash Basis), and in conformity with the World Bank's Financial Management Sector Board's "Guidelines: Annual Financial Reporting and Auditing for World Bank Financed Activities" (the "World Bank Guidelines").

In preparing the special purpose project financial statements, management is responsible for:

- Properly selecting and applying accounting policies;
- Presenting information, including accounting policies, in a manner that provides relevant, reliable, comparable and understandable information;
- Providing additional disclosures when compliance with the specific requirements in IPSAS Cash Basis, are insufficient to enable users to understand the impact of particular transactions, other events and conditions on the Project, financial position and its sources and uses of funds and movements in special accounts;
- Making an assessment of the Projects ability to continue as a going concern.

#### Management is also responsible for:

- Designing, implementing and maintaining an effective and sound system of internal controls, throughout the Project;
- Maintaining adequate accounting records that are sufficient to show and explain the Project's
  transactions and disclose with reasonable accuracy at any time the financial position of the Project,
  and which enable them to ensure that the special purpose project financial statements of the Project
  comply with the Guidelines on Annual Financial Reporting and Auditing for World Bank Financed
  Activities issued by the World Bank's Financial Management Sector Board;
- Maintaining statutory accounting records in compliance with Georgian legislation;
- Taking such steps that are reasonably available to them to safeguard the assets of the Project; and
- · Preventing and detecting fraud and other irregularities.

The special purpose project financial statements for the year ended 31 December 2015 were authorized for issue on 30 June 2016 by the Management.

On behalf of Management:

Giorgi Tsagareli

Director

Marina Majagaladze Financial Manager

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30 June 2016



KPMG Georgia LLC 2nd Floor, Besiki Business Centre 4, Besiki Street 0108 Tbilisi, Georgia Telephone +995 322 93 5713 Fax +995 322 98 2276

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#### Independent Auditors' Report

Internet

To the management of the Transport Reform and Rehabilitation Center

We have audited the accompanying special purpose project financial statements of the Third East-West Highway Improvement Project (the "Project"), financed under the International Bank for Reconstruction and Development (the "IBRD"), Loan Agreement No. 7741-GE dated 18 September 2009, implemented by the Transport Reform and Rehabilitation Center (the "Center"), which comprise the Statement of Balance Sheet as at 31 December 2015 and the Statements of Sources and Uses of Funds, Statement of Expenditure Withdrawal Schedule ("SOEs") and Special Account Statement for the year then ended, and notes, comprising a summary of significant accounting policies and other explanatory information. The special purpose project financial statements have been prepared by management in accordance with the International Public Sector Accounting Standard: Financial Reporting Under the Cash Basis of Accounting and in conformity with the World Bank's Financial Management Sector Board's "Guidelines: Annual Financial Reporting and Auditing for World Bank-Financed Activities" (the "World Bank Guidelines") as described in Note 2 to the special purpose project financial statements.

Management's Responsibility for the Special Purpose Project Financial Statements

Management is responsible for the preparation and fair presentation of these special purpose project financial statements in accordance with the International Public Sector Accounting Standard: Financial Reporting Under the Cash Basis of Accounting and the World Bank Guidelines, for determining the acceptability of the basis of accounting, and for such internal control as management determines is necessary to enable the preparation of special purpose project financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditors' Responsibility

Our responsibility is to express an opinion on these special purpose project financial statements based on our audit. We conducted our audit in accordance with International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the special purpose project financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the special purpose project financial statements. The procedures selected depend on our judgment, including the assessment of the risks of material misstatement of the special purpose project financial statements, whether due to fraud or error. In making those risk assessments, we consider internal control relevant to the entity's preparation and fair presentation of the special purpose project financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the special purpose project financial statements.

# Transport Reform and Rehabilitation Center Independent Auditors' Report

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### Opinion

In our opinion, the special purpose project financial statements for the year ended 31 December 2015 present fairly, in all material respects, the financial position of the Project as at 31 December 2015, and its sources and uses of funds for the year then ended in accordance with the International Public Sector Accounting Standard: Financial Reporting Under the Cash Basis of Accounting and the World Bank Guidelines.

#### Other Matters

The special purpose project financial statements of the Project as at and for the year ended 31 December 2014 were audited by other auditors whose report dated 22 June 2015 expressed an unmodified opinion on those statements.

Data included on pages 4 to 12 of the accompanying special purpose project financial statements that are marked as "Unaudited" have not been audited.

### Basis of Accounting

Without modifying our opinion, we draw attention to Note 2 to the special purpose project financial statements, which describes the basis of accounting. The special purpose project financial statements are prepared to assist the Center to comply with the requirements of IBRD and for providing information to the Government of Georgia and IBRD to assist them in evaluating the Project implementation. As a result, the special purpose project financial statements may not be suitable for another purpose.

KPMG Georgia LLC 30 June 2016

KPMG Georgia LLC

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### STATEMENT OF SOURCES AND USES OF FUNDS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

	Actual		Planned		Variance	
	Year to date	Cumulative to date	Year to date	Cumulative to date	Year to date	Sumulative to date
FUNDS RECEIVED BY			Unaudited	Unaudited	Unaudited	Unaudited
SOURCES						
International Bank for Reconstruction and Development ("IBRD") Funds	-	147,000,000				
Government of Georgia ("GoG") co-financing	266,806	37,547,756				
TOTAL FUNDS RECEIVED	266,806	184,547,756				
Foreign exchange difference	(35)	(193,305)				
LESS: EXPENDITURES						
Component 1 - Construction of Sveneti-Ruisi Road (IBRD - 80%)	937,349	142,987,161	937,349	142,987,161		-
Component 2 - Roads safety (IBRD - 80%)	20,978	3,026,189	20,978	3,026,189		-
Component 3 - Project management (IBRD - 80%)	75,985	619,150	75,985	619,150		
IBRD TOTAL	1,034,312	146,632,500	1,034,312	146,632,500		
Component 1 - Construction of Sveneti-Ruisis Road (GoG - 20%)	234,337	36,300,095	234,337	36,300,095		
Component 2 - Roads safety (GoG - 20%)	5,244	758,110	5,244	758,110		-
Component 3 - Project management (GoG – 20%)	27,225	296,245	27,225	296,245	-	
GoG TOTAL	266,806	37,354,450	266,806	37,354,450		
TOTAL EXPENDITURES BY COMPONENTS	1,301,118	183,986,950	1,301,118	183,986,950		
UNALLOCATED						
Front end fees	<u> </u>	367,500		367,500		<u>·</u>
TOTAL UNALLOCATED EXPENDITURE		367,500		367,500		
TOTAL PROJECT EXPENDITURES	1,301,118	184,354,450	1,301,118	184,354,450		
NET OUTFLOW OF FUNDS	(1,034,347)	· ·				

The special purpose project financial statements were approved by the management of Transport Reform and Rehabilitation Center on 30 June 2016 and were signed on its behalf by:

Giorgi Tsagareli

Director

Marina Majagaladze Financial Manager

Tada

30 June 2016

30 June 2016

BALANCE SHEET STATEMENT AS OF 31 DECEMBER 2015 (in US Dollars)

	31 December
	2015
ASSETS	
IBRD Special Account	
TOTAL ASSETS	
Funds received:	
Funds received from IBRD	147,000,000
Funds received from GoG	37,547,756
Total funds received	184,547,756
Project expenditures:	
Financed by IBRD	(146,632,500)
Financed by GoG	(37,354,450)
Unallocated	(367,500)
Total project expenditures	(184,354,450)
Foreign exchange difference	(193,305)
TOTAL PROJECT EXPENDITURES AND OTHER FUNDS	

The special purpose project financial statements were approved by the management of Transport Reform and Rehabilitation Center on 30 June 2016 and were signed on its behalf by:

Giorgi Tsagareli Director Marina Majagaladze Financial Manager

30 June 2016

30 June 2016

STATEMENT OF EXPENDITURE WITHDRAWAL SCHEDULE FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

Withdrawal No.	Withdrawal application date	Total SOE in withdrawal schedule	Total SOE attributable to 2014	Total SOE attributable to 2015	Attributable to 2015 - Component 1	Attributable to 2015 - Component 2	Attributable to 2015 - Component 3
19	16-Mar-15	40,176	40,176				
20	14-Jul-15	42,767		42,767	V=		42,767
21	8-Sep-15	8,769		8,769	16		8,769
22	6-Oct-15		-		14	-	<u> </u>
	- t.	91,712	40,176	51,536			51,536

The special purpose project financial statements were approved by the management of Transport Reform and Rehabilitation Center on 30 June 2016 and were signed on its behalf by:

Giorgi Tsagareli

Director

Marina Majagaladze Financial Manager

30 June 2016

30 June 2016

SPECIAL ACCOUNT STATEMENT FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

Account No. Depository Bank Address 202251793 State Treasury 16 V. Gorgasali street

Tbilisi, 0114 Georgia

Balance as at 1 January 2015

1,034,347

ADD

Funds received from IBRD

(1,034,312)

DEDUCT

Funds used for the Project expenditures Foreign exchange difference

(35)

Balance as at 31 December 2015

The special purpose project financial statements were approved by the management of Transport Reform and Rehabilitation Center on 30 June 2016 and were signed on its behalf by:

Giorgi Tsagareli

Marina Majagaladze Financial Manager

30 June 2016

30 June 2016

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

#### BACKGROUND

The Investment Center for Euro-Asian Transport Corridor was established in 1995 as a non-entrepreneurial and non-profit legal entity under the laws of Georgia in accordance with the Georgian Presidential Decree N 119 dated 16 April 1995. The founder of the Investment Center for Euro-Asian Transport Corridor is the Georgian Government.

A project unit named "Transport Reform and Rehabilitation Center" (the "Center") was formed within the Investment Center for Euro-Asian Transport Corridor. The Center's principal activity is to manage allocated credits/loans received from the International Development Association ("IDA"), the International Bank for Reconstruction and Development ("IBRD"), the Asian Development Bank (ADB) and the European Investment Bank (EIB) and monitor the implementation of transport sector projects.

The Center implements the Third East-West Highway Improvement Project (the "Project"), financed under the International Bank for Reconstruction and Development (the "IBRD"), Loan Agreement No. 7741-GE (the "Agreement") in the amount of 147 million United States Dollars ("USD") that was signed between the Government of Georgia ("GoG") and IBRD on 18 September 2009 ("inception"). The main objectives of the Project are: to contribute to the gradual reduction of road transport costs and improve access, ease of transit and road safety along central part of the East-West Corridor of Georgia and strengthen the capacity of the Road Department in the Ministry of Regional Development and Infrastructure of Georgia (RDMRDI) and relevant government entities to plan and manage the road network and to improve road safety.

#### 2. ACCOUNTING POLICIES

Statement of compliance – These special purpose project financial statements have been prepared in accordance with the Cash Basis International Public Sector Accounting Standard, Financial Reporting under a Cash Basis of Accounting and in conformity with the World Bank's Financial Management Sector Board's "Guidelines: Annual Financial Reporting and Auditing for World Bank-Financed Activities" (the "World Bank Guidelines").

The purpose of these special purpose project financial statements is to provide information to the Government of Georgia and International Bank for Reconstruction and Development (IBRD) to assist them in evaluating the Project implementation.

**Cash basis of accounting** - Project financing is recognized as a source of project funds when the cash is received. Project expenditures are recognized as a use of the Project funds on the cash basis when the payments are made.

**Presentation currency** – The national currency of Georgia is the Georgian Lari ("GEL"). These special purpose project financial statements are presented in United States Dollars ("US Dollar" or "USD"), since management believes that this currency is more meaningful for the users of the special purpose project financial statements. All financial information presented in USD has been rounded to the nearest USD unless otherwise stated.

**Transactions in other currencies** – Transactions in currencies other than the presentation currency are converted to US Dollars at the exchange rate prevailing at the date of the transaction.

Cash - Cash represents the balances with the State Treasury of Georgia.

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

### 3. SPECIAL ACCOUNT

The special account is a designated disbursement account of the Project maintained in US Dollars at the State Treasury of Georgia to ensure the payment of eligible expenditures, within defined limits, which do not require individual authorization from IBRD in accordance with the Agreement.

#### 4. BASIS OF FUNDING

According to the terms of the Agreement, the expenditures of all works, goods and consultant services contracts, including all applicable taxes are co-financed by proceeds received from IBRD and the GoG at a proportional rate of 80% and 20%, respectively.

The land acquisition and associated resettlement costs are funded entirely by the GoG.

#### 5. METHODS OF WITHDRAWAL

The methods of withdrawal used from the inception of the loan to 31 December 2014 were as follows:

#### (a) Special Account

Transport Reform and Rehabilitation Center withdraws the eligible amounts from the special account and prepares and sends replenishment requests to the World Bank with authorized signatures. The replenishment requests and respective documentation are reviewed by the World Bank and an approved amount is transferred to the special account.

#### (b) Direct Payment

Available amounts are drawn from time to time within limits determined under the loan agreement for direct payments of eligible expenditures for sub-projects. Direct payments are made by the World Bank directly to third parties. The Center forms withdrawal applications for request of direct payments and sends it to the World Bank, for settlement.

## (c) GoG Current Account

The Project maintains a separate account where funds from the Government of Georgia are accumulated. The funds are further disbursed to sub-contractors based on the share of expenditures to be incurred. The Project has a common GEL account and special organization code for their funds in the State Treasury of Georgia.

### 6. STATEMENT OF EXPENDITURES (SOE)

Withdrawals are to be made on the basis of SOEs for expenses on contracts within the following contractual limits:

- (i) All expenditures for works valued at less than USD 1,200,000;
- (ii) Consultant services contracts (firms) valued at less than USD 200,000;
- (iii) Consultant services contracts (individuals) valued at less than USD 50,000;
- (iv) All expenditures for goods valued at less than USD 100,000.

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

# RECONCILIATION OF AMOUNTS SHOWN AS RECEIVED FROM THE IBRD TO ACTUAL EXPENDITURES OF THE PROJECT

	31 December 2015
Application of Withdrawals Schedule	
Expenses incurred in 2015 as per the Applications of Withdrawals Schedule	1,034,312
Expenses incurred in 2015 without Applications of Withdrawals Schedule	58
	1,034,312
IBRD replenishment	
Foreign exchange difference	(35)
Add:	
Opening Balance	
Special Account	1,034,347
	1,034,347
Less:	
Closing Balance	
Special Account	
TOTAL EXPENDITURES INCURRED IN 2015	1,034,347

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

### 7. PROJECT EXPENDITURES BY COMPONENTS

	Actual		Planned		Variance	
Project activities	Year to date	Cumulative to date	Year to date	Cumulative to date	Year to date	Cumulativ e to date
Component 1 - Construction of Sveneti-Ruisi section			Unaudited	Unaudited	Unaudited	Unaudited
Civil works	961,926	169,028,153	961,926	169,028,153		-
Land acquisition Consultant's services for	:=	514,725	-	514,725	-	18
works supervision and design	209,760	9,744,378	209,760	9,744,378		:-
TOTAL COMPONENT 1	1,171,686	179,287,256	1,171,686	179,287,256		
Component 2 - Roads Safety						
Civil works for road safety	-	42,606		42,606	-	-
Consultant's services and training	26,222	3,644,707	26,222	3,644,707	-	-
Goods		96,986		96,986		
TOTAL COMPONENT 2	26,222	3,784,299	26,222	3,784,299		
Component 3 - Project Management						
Project management	103,210	915,395	103,210	915,395		
TOTAL COMPONENT 3	103,210	915,395	103,210	915,395		
TOTAL EXPENDITURES BY COMPONENTS	1,301,118	183,986,950	1,301,118	183,986,950		
UNALLOCATED Front end fees		367,500		367,500		
TOTAL UNALLOCATED		367,500		367,500		
TOTAL PROJECT EXPENDITURES	1,301,118	184,354,450	1,301,118	184,354,450		

The Project consists of the following main components:

- Component 1 Upgrading the existing E60 East-West Highway form Sveneti to Ruisi to a dual carriageway road;
- Component 2 Institutional strengthening;
- Component 3 Institutional support to the Road Department in the Ministry of Regional Development and Infrastructure of Georgia and the Center related to the Project implementation, audits and the Project monitoring and evaluation.

# NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2015 (in US Dollars)

The categories of expenditures incurred are presented in line with the categories specified in the Agreement.

Each component of the Project is further divided into four types of expenses for the SOE purposes: civil works, goods, consultants' services and operating costs.

### 8. COMMITMENTS AND CONTINGENCIES

Management is not aware of any commitments and contingencies which would have a material impact on this special purpose project financial statements as at 31 December 2015 for the year then ended.

#### 9. GEORGAN OPERATING ENVIRONMENT

The Center's operations are located in Georgia. Consequently, the Center is exposed to the economic and financial markets of Georgia, which display characteristics of an emerging market. The legal, tax and regulatory frameworks continue development, but are subject to varying interpretations and frequent changes which together with other legal and fiscal impediments contribute to the challenges faced by entities operating in Georgia. The special purpose project financial statements reflect management's assessment of the impact of the Georgian operating environment on the operations of the Center. The future operating environment may differ from management's assessment.

### 10. EVENTS SUBSEQUENT TO THE BALANCE SHEET DATE

There were no significant events subsequent to the balance sheet date.

#### 11. APPROVAL OF THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS

These special purpose project financial statements were authorized for issue by the management of the Center on 30 June 2016.